

EAST BAY DISCHARGERS AUTHORITY 2651 Grant Avenue San Lorenzo, CA 94580-1841 (510) 278-5910 FAX (510) 278-6547

A Joint Powers Public Agency

ITEM NO. 10

REGULATORY AFFAIRS COMMITTEE AGENDA

Tuesday, October 15, 2024

9:00 A.M.

East Bay Dischargers Authority 2651 Grant Avenue, San Lorenzo, CA 94580

Committee Members: Johnson (Chair); Simon

RA1. Call to Order

RA2. Roll Call

RA3. Public Forum

RA4. EBDA NPDES Compliance - See Item No. OM4

(The Committee will review NPDES Permit compliance data.)

RA5. Nutrients Data Summary and Regulatory Update

(The Committee will review Member Agency and EBDA nitrogen data and discuss regulatory developments related to nutrients.)

RA6. BACWA Key Regulatory Issues Summary

(The Committee will review BACWA's issues summary.)

RA7. Adjournment

Any member of the public may address the Committee at the commencement of the meeting on any matter within the jurisdiction of the Committee. This should not relate to any item on the agenda. Each person addressing the Committee should limit their presentation to three minutes. Non-English speakers using a translator will have a time limit of six minutes. Any member of the public desiring to provide comments to the Committee on any agenda item should do so at the time the item is considered. Oral comments should be limited to three minutes per individual or ten minutes for an organization. Speaker's cards will be available and are to be completed prior to speaking.

In compliance with the Americans with Disabilities Act of 1990, if you need special assistance to participate in an Authority meeting, or you need a copy of the agenda, or the agenda packet, in an appropriate alternative format, please contact the Administration Manager at (510) 278-5910 or juanita@ebda.org. Notification of at least 48 hours prior to the meeting or time when services are needed will assist the Authority staff in assuring that reasonable arrangements can be made to provide accessibility to the meeting or service.

In compliance with SB 343, related writings of open session items are available for public inspection at East Bay Dischargers Authority, 2651 Grant Avenue, San Lorenzo, CA 94580. For your convenience, agenda items are also posted on the East Bay Dischargers Authority website located at http://www.ebda.org.

Next Scheduled Regulatory Affairs Committee Meeting December 17, 2024 at 9:00 a.m.

ITEM NO. RA5 NUTRIENTS DATA SUMMARY AND REGULATORY UPDATE

Recommendation

For the Committee's information only; no action is required.

Strategic Plan Linkage

- 1. **Regulatory Compliance:** Proactively meet or exceed regulatory requirements for protection of the environment and public health.
 - a. Represent EBDA and the Member Agencies' interests by preemptively engaging in development of emerging regulations and permits and advocating for reasonable, science-based decisions.
 - Maintain consistent compliance with EBDA's National Pollutant Discharge Elimination System (NPDES) Permit.

Background

While the loads of nutrients such as nitrogen and phosphorus to San Francisco Bay are higher than other estuaries, the Bay has historically been very resilient, and negative impacts of nutrient enrichment such as eutrophication have not occurred. Scientists believe this resilience to stem at least in part from high turbidity (i.e., the Bay is cloudy); which blocks the light that phytoplankton need to grow; presence of filter-feeding clams, which reduce phytoplankton concentrations; and strong tidal mixing, which reduces nutrient concentrations. Over the last decade, concerning trends caused the scientific and regulatory communities to question whether the Bay's resilience is weakening.

To begin to proactively address these nutrient-related risks, Bay Area wastewater agencies, through the Bay Area Clean Water Agencies (BACWA), have participated since 2012 in a positive collaboration with a wide variety of stakeholders to implement a Nutrient Management Strategy that focuses on conducting scientific research and modeling to determine the effects of nutrients on the Bay ecosystem, and protective levels of nutrient loading going forward. BACWA worked closely with the San Francisco Bay Regional Water Quality Control Board (Water Board) staff to negotiate a Watershed Permit for nutrients, which was issued in 2014 and reissued in 2019.

In Summer 2022, a harmful algae bloom caused unprecedented decreases in dissolved oxygen in the Bay, resulting in significant fish kills. While it is unclear exactly what triggered this bloom, its timing did correspond with a prolonged period of unusually clear skies in the Bay Area, making available more light than usual for photosynthesis. Scientists believe that the bloom was nitrogen limited, meaning that nitrogen loads to the Bay sustained the bloom and likely contributed to its extent and duration. This conclusion, along with the increased media attention garnered by the event, has led to public and political pressure on wastewater agencies and regulators, particularly the Water Board, to act quickly to reduce nutrient loads to the Bay, with a goal of preventing or lessening the impact of future blooms. A brief, and thankfully less consequential, recurrence of the bloom

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in 2023 amplified that pressure.

EBDA and our partners with BACWA negotiated the <u>third Watershed Permit</u> for nutrients, which was adopted on July 10, 2024 and became effective on October 1, 2024. The permit relies on modeling to set a Bay-wide target of a 40% reduction in nitrogen loads in ten years. Reductions are then allocated to individual dischargers in the form of effluent limits that would be enforceable in 2035.

The Water Board expressed support for continuing to refine the underlying science and for allowing additional time for multi-benefit projects such as water recycling and nature-based solutions. While the permit does not expressly allow for more time to complete these projects, it states that the Water Board will "consider available regulatory mechanisms to provide more time to comply." A new section was also added to the permit at EBDA's request, recognizing early actors that have already completed or begun construction or implementation of projects to reduce total inorganic nitrogen discharges to San Francisco Bay. For these dischargers, the permit contains the same language regarding the Water Board considering available regulatory mechanisms to provide more time to comply.

In conjunction with adopting the permit, the Regional Water Board also adopted a Resolution directing staff to:

- a) evaluate the feasibility of amending the Compliance Schedule Policy to provide more time for multi-benefit projects or innovative technologies;
- b) compare the pros, cons, and timelines needed to pursue other available regulator mechanisms to provide more time, as warranted, particularly for multibenefit projects; and
- c) report to the Board on its findings.

Discussion

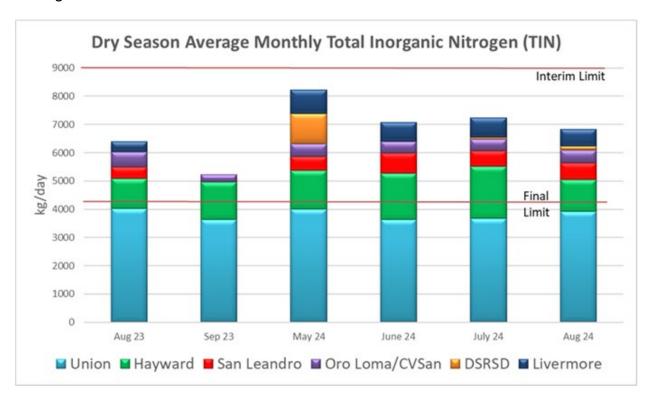
Since adoption of the permit and Resolution, EBDA staff, along with BACWA partners, have had several productive meetings with the Regional Water Board's Chair and Executive Officer regarding updates to the Compliance Schedule Policy, and the process for amendments is beginning to move forward.

Per the Commission's request, the following graph presents data summarizing total inorganic nitrogen (TIN) discharges for the EBDA and LAVWMA member agencies. The Watershed Permit includes an interim limit for EBDA, which is now in effect, of 9000 kg/day TIN as a dry season average. The final dry season average limit of 4200 kg/day TIN takes effect in the 2034 dry season. Allocations for the individual agencies to meet EBDA's limit have not yet been determined.

Staff notes that historically, different agencies have monitored nitrogen compounds at different frequencies, so some data sets are less complete. In particular, where no loads are shown for San Leandro, DSRSD, or Livermore, that means that data was unavailable, not that loads were zero. Going forward, all agencies have agreed to increase monitoring,

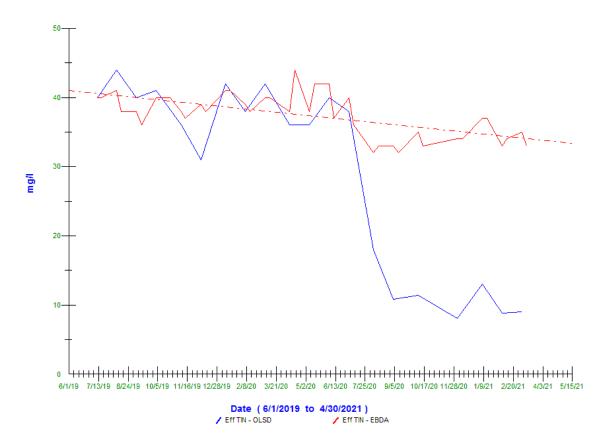
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so the data sets will become more consistent over time. Staff recommends that the Commission review this data annually, given that the limit is measured on a dry season average basis.



As agencies' nutrient reduction projects are complete, staff expects to see step changes in loading. As an illustration, the blue line on the following graph shows TIN concentration in effluent from the Oro Loma/Castro Valley Treatment Plant before and after their Nutrient Optimization Project went online in 2020. The red line shows EBDA's effluent TIN concentration over the same period.

Effluent Total Inorganic Nitrogen (TIN) Concentration



Beginning in April 2025, all dischargers under the Watershed Permit are required to begin reporting on actions they are taking toward compliance with the permit. Agencies that have not yet begun nutrient reduction projects are required to identify alternatives in 2025, perform an Alternatives Analysis by 2026, and submit a Compliance Plan in 2027. Because EBDA is considered an "Early Actor," having already begun nutrient reduction before the start of this permit, EBDA is instead required to report annually on the status of our projects. EBDA's annual reports will have a section for each contributing treatment plant detailing the status of their nutrient reduction efforts.

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ITEM NO. RA6 BACWA KEY REGULATORY ISSUES SUMMARY

Recommendation

For the Committee's information only; no action is required.

Strategic Plan Linkage

- 2. **Regulatory Compliance:** Proactively meet or exceed regulatory requirements for protection of the environment and public health.
 - a. Represent EBDA and the Member Agencies' interests by preemptively engaging in development of emerging regulations and permits and advocating for reasonable, science-based decisions.
 - c. Ensure compliance with non-NPDES permits and regulatory requirements, including air quality and hazardous waste.
 - e. Track and share scientific and regulatory developments related to emerging contaminants, and advocate for source control.

Background

Periodically, BACWA's Regulatory Program Manager updates a Key Regulatory Issues Summary that contains succinct information on regulatory issues of interest to Bay Area wastewater agencies. The Summary matrix contains background, challenges and recent updates, next steps for BACWA, and links to key resources and documents.

Discussion

The most recent issue summary is attached. This latest version highlights updates made in purple. Previous versions are available at https://bacwa.org/regulatory-issues-summaries/.



KEY REGULATORY ISSUE SUMMARY Updated September 4, 2024

Action items for member agencies are in **bold**

Contents Page Nutrients in San Francisco Bay Sanitary Sewer Systems General Order 10 SF Bay Nutrient Watershed Permit 2 Laboratory Accreditation 11 3 Chlorine Residual Compliance Biosolids 12 Pesticides 4 Climate Change Adaptation 13 Climate Change Mitigation Mercury and PCBs 5 14 State Water Board Toxicity Provisions 6 **Toxic Air Contaminants** 15 Compounds of Emerging Concern (CECs) 7 Best Available Control Technology 16 8 Microplastics Recycled Water 17 Per- and Polyfluoroalkyl Substances (PFAS) 18 Acronyms

New updates in this version are shown in Purple highlighting

Background Highlights

Challenges and Recent Updates

Next Steps for BACWA

Links/Resources

NUTRIENTS IN SAN FRANCISCO BAY

- San Francisco Bay receives some
 of the highest nitrogen loads among
 estuaries worldwide, yet has not
 historically experienced the water
 quality problems typical of other
 nutrient-enriched estuaries. It is not
 known whether this level of nitrogen
 loading, which will continue to
 increase in proportion to human
 population increase, is sustainable
 over the long term.
- Because of the complexity of the science behind nutrient impacts in SF Bay, stakeholders in the region are participating in the Nutrient Management Strategy (NMS) steering committee to prioritize scientific studies and ensure that all science to be used for policy decisions is conducted under one umbrella.

- For FY25, BACWA is contributing \$2.2M to fund scientific research by the NMS science team, fulfilling a requirement of the 2024 Watershed Permit.
- The focus of current scientific efforts is improving model representation of biogeochemistry, light attenuation, dissolved oxygen, and harmful algal bloom dynamics.
- The science team is also developing an Assessment Framework for Open Bay habitats and Lower South Bay sloughs.
- In summer 2022, a harmful algae bloom in San Francisco Bay brought increased public attention to this topic. A smaller bloom recurred in summer 2023. In both cases, the NMS science team modified the science plan to conduct monitoring and assist with data interpretation.

- Continue to participate in NMS steering committee, Nutrient Technical Workgroup, and planning subcommittee meetings, and provide funding for scientific studies via the Nutrient Surcharge.
- Continue to work with NMS scientists to obtain summaries of scientific accomplishments for public use.
- Continue to engage with Nutrient Technical Team and BACWA's Nutrient Management Strategy technical consultant, Mike Connor, to provide review of recent work products and charge questions for the science team.

BACWA Nutrients Page: https://bacwa.org/nutrients/

NMS FY25 Science Program Plan Materials https://drive.google.com/file/d/1zq gZjJSPOy9oU4iiNxQeQ0R5ivcgjE sO

Baywise

https://baywise.org/aboutwastewaterinfrastructure/understanding-algalblooms/

NMS Work Products
https://sfbaynutrients.sfei.org/book
s/reports-and-work-products

Real-Time Satellite Data on Harmful Algae Blooms https://fhab.sfei.org/

SF BAY NUTRIENT WATERSHED PERMIT

- The Nutrient Watershed Permit was first adopted in 2014. It required effluent monitoring and a regional study on Nutrient Treatment by Optimization and Upgrades, completed in 2018.
- The 2019 Nutrient Watershed Permit required continued monitoring and reporting of nutrient loads, significantly increased funding for scientific studies, and completion of a regional assessment of nutrient diversions through nature-based systems and recycled water, completed in 2023.
- The Nutrient Watershed Permit was reissued in 2024 and requires:
 - Continued individual POTW nutrient monitoring and reporting;
 - Continued funding for science;
 - Effective in the 2025 dry season, interim performance-based effluent limits for Total Inorganic Nitrogen (TIN);
 - Effective in the 2035 dry season, final water quality-based effluent limits for TIN;
 - Continued group annual reporting for each water year (Oct. 1 – Sep. 30), with additional reporting related to the permit's 10-year compliance schedule;
 - Recognition of "early actors" that began implementing nutrient removal projects before the permit's effective date of October 1, 2024;
 - Completion of a regional planning study.

- Through the nutrient surcharge levied on permittees, BACWA will fund compliance with the following provisions of the 2024 Nutrient Watershed Permit behalf of its members:
 - Group Annual Reporting, including compliance schedule reporting
 - Funding for scientific studies
 - Completion of a regional planning study
- The final effluent limits in the 2024
 Nutrient Watershed Permit are 40%
 lower than actual loads from the 2022
 dry season, when San Francisco Bay
 experienced a harmful algae bloom.
 The Regional Water Board prepared a
 memo describing the translation of
 nutrient modeling scenarios of the 2022
 algae bloom into numeric water quality based effluent limits (see link at right).
- The permit contains a 10-year compliance schedule for complying with the final effluent limits. Some agencies will have difficulty meeting this deadline due to the magnitude and complexity of implementing nutrient reduction projects.
- To address this challenge, the Regional Water Board is working to identify a regulatory mechanism to extend the compliance schedule beyond 10 years where necessary. This commitment is outlined in a Board resolution (see link at right) and likely require a change in the State Water Board compliance schedule policy.

 By early 2024, POTWs must identify their preliminary alternatives for meeting final effluent limits, per Table 5 of the Nutrient Watershed Permit. "Early actors" and plants without final effluent limits are exempt from this requirement.

Next Steps for BACWA

- Work with Regional Water Board staff and other stakeholders to identify a regulatory mechanism for extending compliance schedules beyond 10 years.
 Preliminary work is focusing on possible edits to the State's 2008 Compliance Schedule Policy.
- Develop and release an RFP for consultant support for Group Annual Reporting and a Regional Planning Study. The RFP is expected to be released in September 2024.
- Agencies will continue to report nutrient monitoring data both through CIWQS and directly to BACWA.

2024 Nutrient Watershed Permit:

https://www.waterboards.ca.gov/s anfranciscobay/board_decisions/a dopted_orders/2024/R2-2024-0013.pdf

Regional Water Board Resolution on Extending Compliance Schedule:

https://www.waterboards.ca.gov/s anfranciscobay/board_decisions/a dopted_orders/2024/R2-2024-0014.pdf

Memo on Numeric Translation of Narrative Objective https://bacwa.org/document/memo-on-numeric-translation-of-narrative-objective-april-2024/

BACWA Press Release on Nutrient Watershed Permit: https://bacwa.org/wpcontent/uploads/2024/07/BACWA Watershed-Permit-Press-Release 07152024.pdf

Resources from 2024 BACWA Annual Members Meeting https://bacwa.org/bacwa-annualmembers-meeting-2024/

BACWA Nutrients Page: https://bacwa.org/nutrients/

CHLORINE RESIDUAL COMPLIANCE

- The Basin Plan effluent limit for residual chlorine is 0.0 mg/L. Prior to 2024, residual chlorine was the most frequent parameter for violations for Bay Area POTWs. Because there are 24 hourly reporting events each day, the "opportunities" for violations are enormous. However, the actual violation rates are infinitesimal (~0.001%).
- Prior to 2024, agencies were overdosing their effluent with the dechlorination agent, sodium bisulfite, to prevent chlorine violations, a practice which cost the region approximately \$2 million each year.
- Regional Water Board staff and BACWA worked together for more than decade to modify the effluent limit for chlorine residual.

- In November 2023, the Regional Water Board adopted an NPDES Permit Amendment that modifies effluent limits for residual chlorine for most dischargers. The revised limits are based on a translation of the Basin Plan's existing narrative toxicity objective. The NPDES Permit Amendment includes:
- Limits calculated based on a 0.013 mg/L water quality objective in marine and estuarine waters, and incorporating dilution for deep water dischargers. The limits are applied as a 1-hour average.
- A Minimum Level of 0.05 mg/L for online continuous monitoring systems.
- The NPDES Permit Amendment required most dischargers to prepare a Chlorine Process Control Plan targeting a chlorine residual of 0.0 mg/L at discharge points. The Chlorine Process Control Plan is part of the Operation and Maintenance Manual; updates are to be summarized with annual selfmonitoring reports.

- Comply with new effluent limits for residual chlorine, new reporting requirements, and new Chlorine Process Control Plan requirements beginning January 1, 2024.
- BACWA has prepared a guidance document for agencies to use to meet the new chlorine process control requirement.

Blanket NPDES Permit Amendment, Effective January 1, 2024:

Links/Resources

www.waterboards.ca.gov/sanfranc iscobay/board decisions/adopted orders/2023/R2-2023-0023.pdf

BACWA Guidance on Complying with Amended NPDES Permit Requirements for Residual Chlorine bacwa.org/document/complyingwith-amended-npdes-permitrequirements-for-residualchlorine-2023-12-20/

- Through BAPPG's Pesticides Committee, BACWA aims to
- proactively support a scientific and regulatory advocacy program so that pesticides will not impact POTWs' primary functions of collecting and treating wastewater, recycling water, and managing biosolids, or impact receiving waters via the "down the drain" route.
- Based on the current (2023) BAPPG/BACWA Pesticide Watch List, the pesticides of highest concern in wastewater are:
 - Pyrethroids (21 chemicals)
 - o Fipronil
 - Imidacloprid

- Roadmap developed in 2023. The Roadmap identifies actions to enhance understanding of pesticide use in urban areas and enhance outreach to urban pesticide users. Recently enacted legislation (AB 2113) authorizes CalDPR to significantly increase the "Mill Fee," a tax on pesticide sales, to fund activities identified in the Roadmap. Effective June 1, 2024, the "Mill Fee" tax is increasing from \$.021 to \$.0245 per dollar of pesticides sales, including sodium hypochlorite.
- Baywise.org has flea and tick control messaging for pet owners and veterinarians. In addition, the BACWA website offers toolkits for conducting outreach to pet owners and veterinary offices.

- approval process for pesticides.
- Work with veterinary associations on messaging with respect to flea and tick control alternatives.
- Continue to develop summaries of EPA actions on pesticides.
- Look for opportunities to work with CalDPR on pesticides research.
- · Work with other regional associations, such as CASQA, to collaborate on funding pesticide regulatory outreach.

Management Roadmap www.cdpr.ca.gov/docs/sustainabl e pest management roadmap/

BAPPG/BACWA Pesticides Watch List

bacwa.org/wpcontent/uploads/2023/08/FINAL-BACWA-Pesticides-Watch-List-Aug-2023.pdf

Mill Fee Assessment https://www.cdpr.ca.gov/docs/mill/ masesmnu.htm

MERCURY AND PCBS

- The Mercury & PCBs Watershed Permit is based on Total Maximum Daily Loads (TMDLs) for San Francisco Bay for each of these pollutants.
- The Mercury & PCBs Watershed Permit was most recently reissued in December 2022, and it continues to require discharger support for risk reduction activities. BACWA is funding risk reduction activities on behalf of its members to comply with this permit provision. For FY25, BACWA has budgeted \$12,500 to support risk reduction activities related to fish consumption.
- Aggregate mercury and PCBs loads have been well below waste load allocations through 2023, the last year for which data have been compiled.
- EPA Method 1668C for measuring PCB Congeners has not been promulgated by EPA. Effluent limitations are based on PCB Aroclors quantified using EPA Methods 625.1 or 608.3.
- In 2017, EPA adopted federal pretreatment program rules requiring dental offices to install dental amalgam separators. The rule is intended to reduce dental office discharge of mercury. The compliance date was in 2020.

- The Regional Water Board plans to designate three new beneficial uses for Bay Area water bodies: Tribal Tradition and Culture (CUL), Tribal Subsistence Fishing (T-SUB) and Subsistence Fishing (SUB). Water bodies with these beneficial uses could also be assigned lower mercury objectives.
- For the previous (2017) Mercury & PCBs Watershed Permit, BACWA supported risk reduction programming on safe fish consumption. BACWA provided grants to two communitybased organizations for this work.
- Through 2026, State Water Board and Regional Water Board staff are working on a Bioaccumulation Monitoring Program Realignment effort in the San Francisco Bay region. BACWA intends to support risk reduction activities related to this effort, which may include public outreach related to subsistence fishing. In 2024, SFEI worked with stakeholders to develop a fish consumption survey.
- In January 2022, monitoring requirements for mercury were reduced for most dischargers by a blanket NPDES Permit amendment (Order R2-2021-0028). Revised monitoring frequencies are also reflected in the reissued permit.
- Recent consolidations among contract laboratory providers of PCB analysis via EPA Method 1668C has led to difficulties with electronic reporting.

- Work with Regional Water Board staff to finalize revised guidelines for electronic reporting of PCB congeners analyzed via EPA Method 1668C. The proposed guidance will supplement the monitoring requirements in the Mercury & PCBs Watershed permit.
- Continue to coordinate with local community-based organizations and Water Boards staff to develop concepts for risk reduction activities that BACWA could support during the term of the 2022 permit.
- Continue outreach to dentists BAPPG and BACWA's pretreatment committee. Per federal rules, all dental facilities were required to submit one-time compliance reports by October 2020.
- Participate in the Regional Water Board's 2024 Triennial Review process. The Triennial Review determines the prioritization of Basin Plan amendments, including designation of new beneficial uses associated with lower mercury objectives. A draft Triennial Review staff report is expected in September 2024.

2022 Mercury & PCBs
Watershed Permit
(Effective Feb. 1, 2023)
https://www.waterboards.ca.gov/sanfranciscobay/board_decisions/adopted_orders/2022/R2-2022-0038.pdf

Risk Reduction Materials https://bacwa.org/mercurypcbrisk-reduction-materials/

NPDES Permit Amendment for Monitoring and Reporting https://www.waterboards.ca.gov/sanfranciscobay/board_decisions/adopted_orders/2021/R2-2021-0028.pdf

Mercury and PCB Load Trends 2013- 2023 (Updated June 2024) https://www.waterboards.ca.gov/s anfranciscobay/board_info/agenda s/2024/June/4_ssr.pdf

2024 Triennial Review of the Basin Plan https://www.waterboards.ca.gov/s

anfranciscobay/basin planning.ht ml#triennialreview

Planning for Fish Consumption Survey of Subsistence Fishers https://www.sfei.org/projects/consumption-survey-questionnaire

STATE WATER BOARD TOXICITY PROVISIONS

- The State Water Board adopted the Statewide Toxicity Provisions in 2021 as state policy for water quality control for all inland surface waters and estuaries. The Provisions establish:
 - Use of Test of Significant Toxicity (TST) as statistical method to determine toxicity, replacing EC25/IC25;
- Numeric limits for chronic toxicity for POTWs >5 MGD and with a pretreatment program; smaller POTWs will receive effluent targets and only receive limits if Reasonable Potential is established:
- Regional Water Board discretion on whether to require RPAs for acute toxicity
- For POTWs with Ceriodaphnia dubia as most sensitive species, numeric targets rather than limits were initially in effect until completion of a statewide quality assurance study in December 2023.

EPA approved the Statewide Toxicity
Provisions in May 2023, and they
became effective in June 2023.
Individual NPDES permits reissued in
the San Francisco Bay Region are
implementing the Toxicity Provisions
and requiring use of the TST for chronic
toxicity testing. Reissued permits no
longer require acute toxicity monitoring.

Challenges and Recent Updates

- EPA has not yet approved the Alternate Test Procedure for whole effluent toxicity testing. Until the Alternate Test Procedures are approved, the Regional Water Board has advised that dischargers should use the full fiveconcentration series for all tests, including routine monitoring and Species Sensitivity Screening Studies.
- From 2016 to 2023, agencies had the option to skip sensitive species screening upon permit reissuance and pay the avoided funds to the RMP to be used for CECs studies. Under the Toxicity Provisions, agencies are now required by the provisions to do sensitive species screening once every 15 years.
- The State Water Board collaborated with stakeholders on a special study to improve the quality of *Ceriodaphnia dubia* testing. The multi-laboratory study of toxicity testing was completed and presented to the State Water Board in 2023. The State Water Board has compiled resources related to the study for dischargers that plan to use *Ceriodaphnia dubia* for chronic toxicity monitoring.

- Begin conducting toxicity testing using the Statewide Toxicity Provisions. All member agencies with individual NPDES permits reissued after August 2022 have transitioned to the new toxicity testing requirements.
- Plan to conduct a species sensitivity screening to comply with the Toxicity Provisions, which require a study no more than 10 years old be used to determine a "Tier I" species for use in compliance monitoring. The BACWA laboratory committee has compiled some tips related to sensitivity screening studies for member agencies' use.
- Members hiring a contract laboratory to perform testing using Ceridaphnia dubia should utilize the Ceriodaphnia dubia Quality Assurance Guidance Recommendations from the multi-laboratory study, including the performance metrics listed in Appendix E of the report.

SWRCB Toxicity Page: http://www.swrcb.ca.gov/water_iss ues/programs/state_implementati on_policy/tx_ass_cntrl.shtml

Regional Water Board

presentation on implementation of Statewide Toxicity Provisions from December 2020: https://bacwa.org/wp-content/uploads/2021/01/Slides-from-RWQCB-Regarding-R2-Tox-Language-in-NPDES-Permits-2020-12-08.pdf

EPA Approval of Statewide Toxicity Provisions https://bacwa.org/wpcontent/uploads/2023/05/05.01.20 23-EPA-CWA-303c-Approval-of-California-Toxicity-Provisions.pdf

Ceriodaphnia dubia Study
Resources, including link to
Quality Assurance Guidance
Recommendations
https://www.waterboards.ca.gov/water issues/programs/state implementation_policy/docs/ceriodaphnia-dubia-study-resources.pdf

CASA Webinar on Lessons from Ceriodaphnia Study https://casaweb.org/resources/spe aker-presentations/

COMPOUNDS OF EMERGING CONCERN (CECS)

- Pharmaceuticals and other trace compounds of emerging concern (CECs) are ubiquitous in wastewater at low concentrations and have unknown effects on aquatic organisms.
- The State Water Board has formed a Pretreatment and CECs Unit.
- The San Francisco Bay region's CEC strategy focuses on monitoring/tracking concentrations of constituents with high occurrence and high potential toxicity. Much of what the State Water Board is considering for its monitoring program is already being implemented in the Bay Area through the RMP.
- The Regional Water Board has stated that voluntary and representative participation in RMP CECs studies is key to avoiding regulatory mandates for CECs monitoring. These studies are informational and not for compliance purposes. BACWA developed a White Paper on representative participation to support facility selection for these studies.

 Bay dischargers are continuing to provide supplemental funding for RMP CECs studies through the NPDES Permit Amendment adopted in 2021 by the Regional Water Board (R2-2021-0028).

Challenges and Recent Updates

- The State Water Board has recently increased its focus on CECs. In April 2023, a State Water Board Science Advisory Panel released a report identifying risk-based and occurrencebased monitoring strategies in aquatic ecosystems. Similar approaches are already in use in the Bay Area by the RMP.
- In the Bay Area, the RMP has
 designated organophosphate esters
 (OPEs) and PFAS as CECs of "high"
 concern. CECs of "moderate" concern
 include alkylphenols and alkylphenol
 ethoxylates, bisphenols, fipronil and its
 degradates, imidacloprid, and
 microplastics.
- Carbendazim, a preservative used in paints and other products, was added to the "moderate" concern tier in 2024.
- Quaternary Ammonium Compounds (QACs) are categorized as a "potential concern" due to lack of data. Monitoring studies of Bay water and stormwater are planned in coming years. A report on QACs in wastewater was recently prepared by SFEI.

- Continue to participate in the RMP Emerging Contaminants Workgroup.
- Participate in RMP studies by collecting wastewater samples at member facilities. For 2025, the Emerging Contaminants Workgroup plans to support studies of plastic additives in Bay water and sediment (OPEs, bisphenols, and other plastic additives); QACs in Bay water and sediment; synthetic dyes in Bay sediment, water, wastewater, and stormwater; and several other stormwater-related studies.
- Update the 2020 White Paper created for use by the RMP or others in selecting representative POTWs for participation in CEC studies. The 2020 White Paper will be updated to note recently completed and ongoing studies of CECs in Bay Area wastewater.

RMP Emerging Contaminant Workgroup:

https://www.sfei.org/rmp/

BACWA CECs White Paper: https://bacwa.org/document/bacwa-cec-white-paper-updated-june-2020/

NPDES Permit Amendment for Monitoring and Reporting https://www.waterboards.ca.gov/sanfranciscobay/board_decisions/adopted_orders/2021/R2-2021-0028.pdf

State Water Board CECs webpage:

https://www.waterboards.ca.gov/w ater_issues/programs/cec/index.ht ml

SFEI Report on QACs in Wastewater https://www.sfei.org/documents/in vestigation-quaternary-ammonium-compounds-gacs-wastewater-effluent-influent-biosolids

- Microplastic pollution is a environmental threat with the potential to impact wastewater disposal and reuse, as well as biosolids end uses.
- Microplastics have been a focus of the RMP in recent years. BACWA has participated in the Workgroup and developed a POTW Fact Sheet. One conclusion of the RMP work is that POTWs contribute much lower microplastic loads than stormwater. As a result, the RMP is focusing future microplastics sampling efforts on stormwater pathways.
- In February 2022, the Ocean Protection Council (OPC) adopted a Statewide Microplastics Strategy that calls for increased water recycling, additional monitoring of wastewater, source control in wastewater, and additional scientific research.
- OPC funded a study of microplastic removal through wastewater treatment processes. The study commenced in 2021 with a pilot study involving BACWA member agency participation. Full-scale sampling and analysis of influent, effluent, and biosolids was completed in 2023. The study was completed in August 2024 and found overall removal efficiencies between influent and effluent averaged 95% 99%, and 99.9% for primary, secondary, and tertiary treatment, respectively.
- The 2024 California Integrated Report (303(d) List) was adopted by the State Water Board in February 2024 and has been submitted to EPA. The Integrated Report notes that San Francisco Bay is "potentially threatened" by microplastics. Due to data limitations, the Bay was not listed as an impaired water body during this listing cycle.
- Additional research to improve scientific understanding of microplastics in aquatic ecosystems will be needed to support a future impairment determination for the Bay. The Water Boards and OPC are supporting allocation of funding towards these research efforts.
- Ongoing microplastics investigations by the RMP are focused on tire particles in stormwater.

- Continue to participate in the RMP Microplastics Workgroup.
- Review and share the final report for the OPC-funded microplastics study, which was completed in August 2024. Three BACWA member agencies participated in the OPC-funded microplastic study. CASA has also funded the study team at the Southern California Coastal Water Research Project (SCCWRP) to complete add-on work comparing results between different sampling methods, including use of an autosampler. The add-work will be completed later in 2024.
- Continue tracking State Water Board and Ocean Protection Council actions via the CASA Microplastics Workgroup.

BACWA Microplastics Fact Sheet:

https://bacwa.org/wpcontent/uploads/2019/09/BACWA-Microplastics-flyer.pdf

SFEI Microplastics project: https://www.sfei.org/projects/microplastics

Ocean Protection Council
Microplastics Strategy:
https://www.opc.ca.gov/webmaste
r/ftp/pdf/agenda_items/20220223/I
tem_6_Exhibit_A_Statewide_Microplastics_Strategy.pdf

2024 California Integrated Report / 303(d) List https://www.waterboards.ca.gov/water issues/programs/water quality_assessment/2024-integrated-report.html

SCCWRP Report on Microplastics in California Wastewater Treatment Plants https://ftp.sccwrp.org/pub/downloa d/DOCUMENTS/TechnicalReports /1378_MicroplasticsWastewaterPl ants.pdf

PER- AND POLYFLUOROALKYL SUBSTANCES (PFAS)

- Per- and polyfluoroalkyl substances (PFAS) are a group of humanmade substances that are very resistant to heat, water, and oil.
 PFAS have been used in surface coating and protectant formulations. Common PFAScontaining products are non-stick cookware, cardboard/paper food packaging, water-resistant clothing, carpets, and fire-fighting foam.
- Perfluorooctane sulfonic acid (PFOS) and perfluorooctanoic acid (PFOA) are two types of PFAS no longer manufactured in the US; however, other types of PFAS are still produced and used in the US.
- All PFAS are persistent in the environment, can accumulate within the human body, and have demonstrated toxicity at relatively low concentrations.
- Potential regulatory efforts to address PFAS focus on drinking water in order to minimize human ingestion of these chemicals, although regulators have also expressed concern about uptake into food from biosolids.
- In 2020, the SWRCB issued an investigative order for POTWs. At that time, BACWA obtained SWRCB approval to fund and conduct a Regional PFAS Study in lieu of the investigative order.
- In 2021, EPA formed a Council on PFAS, then released a PFAS Strategic Roadmap.

 In April 2024, EPA finalized Maximum Contaminant Levels for PFOA, PFOS, PFHxS, PFNA, and HFPO-DA (commonly referred to as GenX Chemicals), and mixtures containing two or more specific PFAS compounds. The MCLs are very close to the current limits of quantification.

Challenges and Recent Updates

- California has not yet adopted the EPA's drinking water limits. Drinking water limits will not be applicable to wastewater discharges to the Bay, but they could be used in NPDES permits for inland dischargers.
- In April 2024, EPA designated PFOA and PFOS as hazardous substances under CERCLA (the Superfund law). EPA simultaneously released a memo stating that it intends to focus enforcement on PFAS manufacturers, not on public agencies.
- EPA is conducting pretreatment standards rulemaking for three types of industrial users: Metal Finishing, Organic Chemicals, Plastics and Synthetic Fibers, and landfills.
- EPA is planning a POTW Influent PFAS Study to collect nationwide data on industrial and domestic sources of PFAS. The first step will be a survey.
- Proposed legislation restricting the sale of PFAS-containing products in California (SB 903) did not pass in 2024.
- Based on a study recently completed by UC Irvine, the top three household activities contributing to PFAS in residential wastewater were laundries (28%), showers (23%), and urine (23%).

- Members should use Clean Water Act methods (EPA Method 1633 or 1621) for monitoring effluent, biosolids, or industrial wastewater.
- Develop a proposal for the next phase of BACWA's regional PFAS study to support the "PFAS Sources to Solutions" project being funded by USEPA and led by SFEI and the California Department of Toxic Substances Control. The first two phases of the study were conducted by SFEI in 2020 and 2022. The study found that residential areas and industrial laundries are potential sources of PFAS.
- Review the draft risk-based values for PFOA and PFOS in biosolids, which will be released by USEPA by early November 2024 (see Biosolids page).
- Continue tracking developments at the federal, state and regional level, in particular to understand the impact of the CERCLA designation on biosolids reporting.
- Continue to support PFAS source control efforts by participating in monitoring studies, and by supporting regulatory and legislative efforts to limit the use of PFAS.

BACWA PFAS Study Summary

bacwa.org/wp-content/uploads /2024/02/BACWA-PFAS-Study -Summary-2024-02-07.pdf

SWRCB PFAS Resources: www.waterboards.ca.gov/pfas/

EPA PFAS Resources www.epa.gov/pfas

EPA Drinking Water Limits https://www.epa.gov/sdwa/and-polyfluoroalkyl-substances-pfas

EPA POTW Influent Study https://www.epa.gov/eg/study-pfas-influent-potws

EPA NPDES Permitting
Guidance (Dec. 2022)
www.epa.gov/system/files/document
s/202212/NPDES PFAS State%20Memo
December 2022.pdf

Presentation on BACWA's Regional PFAS Study at RMP 2023 Annual Meeting www.sfei.org/projects/rmp-annualmeeting

UC Irvine Report on PFAS in Residential Wastewater https://water.uci.edu/files/2024/08/ Final-PFAS-reportexec.summary.pdf

"PFAS Sources to Solutions"
Project Overview
https://bacwa.org/document/pfas-sources-to-solutions/

SANITARY SEWER SYSTEMS GENERAL ORDER

- In 2022, the State Water Board reissued the statewide Sanitary Sewer Systems General Order (SSS-WDR). The reissued order replaced the 2006 Order and the 2013 Monitoring and Reporting Program.
- The 2022 SSS-WDR became effective in June 2023 and contains numerous new and modified requirements, such as:
 - A prohibition on discharges to groundwater
 - Reduced spill reporting requirements for small spills (spills from laterals or <50 gallons)
 - New spill monitoring requirements such as photo documentation and faster water quality sampling
 - New requirements for preparation of Sewer System Management Plans (SSMPs), including a focus on system resiliency, prioritizing corrective actions, and coordinating with stormwater agencies
 - Modified annual reporting requirements
 - New mapping requirements
 - Modified timelines for preparation of audits and SSMPs.

- The first annual reports under the reissued SSS-WDR were due April 1, 2024.
- Due dates for the first audits and SSMPs under the reissued SSS-WDR vary by agency. Audit due dates begin later in 2024, and SSMP due dates begin in 2025. The State Water Board has prepared an online tool to assist agencies in determining compliance dates (see link at right).
- Maintaining an updated SSMP continues to be a core requirement of the SSS-WDR. SSMP updates are now required every six years (instead of five) and must contain the 11 updated elements described in the reissued SSS-WDR. BACWA has assisted members by preparing a Guide for Developing and Updating SSMPs, now available through the **BACWA** and State Water Board websites.
- In May 2024, BACWA completed a member survey of sewer lateral ordinances in the region. Agencies are using sewer lateral replacement ordinances and incentive programs to address ongoing concerns about infiltration and inflow (I&I).

- Continue to use the Collections System Committee as a forum for discussing best practices for completing audits and SSMPs.
- Continue to coordinate with CASA and CWEA on training opportunities for members to address compliance with new requirements in the 2022 SSS-WDR.

State Water Board SSS-WDR page:

https://www.waterboards.ca.gov/w ater issues/programs/sso/

Reissued SSS-WDR (General Order 2022-0103-DWQ), Effective June 5, 2023 https://www.waterboards.ca.gov/b oard decisions/adopted orders/w ater quality/2022/wgo 2022-0103-dwq.pdf

Materials from Clean Water Summit Partners Webinars on Reissued SSS-WDR https://casaweb.org/sss-wdr/

SSMP and Audit Due Dates Lookup Tool from State Water Board

https://www.waterboards.ca.gov/w ater issues/programs/sso/lookup/

Guide for Developing and **Updating Sewer System** Management Plans https://bacwa.org/document/quide

-for-developing-and-updatingssmps-july-2024/

BACWA Private Sewer Lateral Survey Results https://bacwa.org/wp-

content/uploads/2024/05/Private-Sewer-Lateral-Survey-Results-2024-05-09.pdf

Background Highlights	Challenges and Recent Updates	Next Steps for BACWA	Links/Resources
LABORATORY ACCREDITATION			
 In May 2020, the State Water Board adopted new comprehensive regulations for the Environmental Laboratory Accreditation Program. Adoption of the new regulations was required by AB 1438, legislation that became effective in 2018. The new ELAP regulations replaced the previous state-specific accreditation standards with a national laboratory standard established by The NELAC Institute (TNI). Compliance with TNI standards was required beginning January 1, 2024. The TNI standards pose a particular challenge to small laboratories, many of which have closed because they cannot economically meet the new standards. This reduction contributed to significant ELAP fee increases for the remaining laboratories in FY24 (30% increase). 	 The TNI standards apply to every ELAP-certified laboratory, regardless of certificate expiration date and regardless of location. Some laboratories have not yet been assessed to the TNI standard. Starting January 1, 2024, ELAP will be sending laboratories a written request asking for information about assessment plans and requesting a TNI-compliant Quality Assurance manual. From 2021 to 2024, the BACWA Lab Committee hosted 30 virtual sessions on the TNI standards. Diane Lawver of Quality Assurance Solutions, LLC, provided the training. The training sessions were recorded, and are available to download with a password (available upon request). For FY25, ELAP is planning to restructure its fees to increase fees for large laboratories with more than 500 fields of accreditation. Smaller laboratories will see no fee increase. ELAP is now implementing EPA's 2021 Method Update Rule, and advised labs to update any outdated methods by February 2024. 	 Provide member training on the 2023 Method Update Rule. The Laboratory Committee plans a training event at its October meeting. Continue to work through BACWA's Laboratory Committee to support members as they navigate laboratory accreditation under the new TNI standards. Publicize training opportunities offered by consultants, ELAP, and others. 	State Water Board's ELAP regulations page: https://www.waterboards.ca.gov/drinking water/certlic/labs/ ELAP Timeline Guidance Tool: https://www.waterboards.ca.go v/drinking water/certlic/labs/do cs/elap-scheduler.xlsx ELAP Implementation of 2021 Method Update Rule: https://www.waterboards.ca.gov/drinking water/certlic/labs/mur.html 2023 Method Update Rule: https://www.epa.gov/cwa-methods/methods-update-rules Materials from BACWA TNI Training Sessions 2021-2024 request password from BACWA https://bacwa.org/committees/labo ratory/recordings-from-tni-training-sessions-2021-22/

In April 2024, EPA finalized the 2023
 Method Update Rule. The 2023 Method
 Update Rule will be implemented by
 ELAP at a later date.

BIOSOLIDS

- Regulatory drivers are leading to the phase-out of biosolids used as alternative daily cover (ADC) or disposed in landfills. SB 1383, requiring reductions in the amount of organic material deposited in landfills, went into effect in 2022. CalRecycle is the state agency responsible for implementation.
- Local enforcement of SB 1383 began in 2024, and compliance is required by January 1, 2025.
 Requirements include:
 - Diverted biosolids must be anaerobically digested and/or composted to qualify as landfill reduction.
 - CalRecycle is accepting applications to qualify other specific treatment technologies as landfill reduction (per Article 2 of SB 1383).
 - Local ordinances restricting land application are disallowed.
- While the regulations implementing SB 1383 do not explicitly forbid biosolids disposal/reuse in landfills, it is assumed that since biosolids are a relatively "clean" waste stream that can be easily diverted, landfills will stop accepting biosolids.
- The Bay Area Biosolids Coalition (BABC) was formed to find sustainable, cost-effective, allweather options for biosolids management. BABC is a BACWA Project of Special Benefit.

- Jurisdictions that divert organic waste must also procure the end products of diversion, such as biogas, biomethane, and compost (but not biosolids).
 Procurement rules are being phased in over three years (2023 to 2025) and there are interim rules regarding procurement of biogas from POTWs.
- CalRecycle and biosolids stakeholders are continuing to conduct outreach to counties with ordinances that restrict land application of biosolids.
- In 2024, biosolids land application in Solano County was discontinued due to property acquisitions by the "California Forever" project.
- CalRecycle reviews technologies that may be equivalent to landfill diversion/reduction per Article 2 of SB 1383. CalRecycle has also provided clarification on technologies that already comply with SB 1383, and need not apply under Article 2 (e.g., land application of biosolids that have not been anaerobically digested).
- USEPA is developing draft risk-based values for PFOA and PFOS in biosolids, which are expected to be released for public comment by early November 2024. Later phases will include a risk management analysis and regulations for biosolids end uses.
- New York and Michigan are already imposing restrictions on land application of biosolids with levels of PFAS >20 ppb for PFOA or PFOS.
- Synagro's recent acquisition of Denali's California municipal biosolids business may affect agencies' biosolids hauling contracts.

- Complete and circulate the latest Biosolids Trends Survey Report covering 2021-2023. The draft report is currently under review by study participants.
- Respond to EPA's Influent Study of POTWs, anticipated as soon as early 2025, which will also function as a nationwide sewage sludge survey. Facilities larger than 10 MGD may be required to participate in the survey and conduct sampling.
- Continue to follow emerging science and regulatory developments regarding PFAS in biosolids, particularly related to EPA's draft risk assessment for PFAS in biosolids and the impact of EPA's designation of PFOA and PFOS as hazardous substances under CERCLA (see page 9).
- Engage through CASA and BABC to follow development of regulations implementing AB 1857, with the goal of avoiding limits on POTWs using pyrolysis for organic waste management.
- Actively work through CASA with State agencies to develop sustainable long-term options for biosolids beneficial use.
- Meet with BAAQMD regularly to discuss alignment of state and local regulations that affect biosolids treatment and end uses.

BACWA Biosolids Reports: https://bacwa.org/committees/biosolids/

BABC website:

http://www.bayareabiosolids.com

CASA White Paper on SB 1383 Implementation: https://bacwa.org/document/summary-of-sb-1383-and-its-implementation-casa-2020/

CalRecycle - Short-Lived Climate Pollutant Reduction Strategy https://www.calrecycle.ca.gov/org anics/slcp

CalRecycle Procurement FAQ (Updated by AB 1985) https://calrecycle.ca.gov/organics/slcp/fag/recycledproducts/

SB1383 Article 2 Determination

https://calrecycle.ca.gov/organics/slcp/recyclingfacilities/article2/

EPA National Sewage Sludge Survey

https://www.epa.gov/eg/study-pfas-influent-potws

CLIMATE CHANGE ADAPTATION

- Climate change and water resilience are strategic priorities of both the State Water Board and Regional Water Board.
- In 2019, Governor Newsom signed Executive Order N-10-19 directing State Agencies to recommend a suite of priorities and actions to build a climate-resilient water system and ensure healthy waterways through the 21st century.
- Bay Area coordination occurs through Bay Adapt, the Bay Area Climate Adaptation Network (BayCAN), and other venues.
 BACWA has signed a letter of support for the Bay Adapt Joint Platform.
- In 2022, the State released a Climate Adaptation Strategy, including an updated climate change assessment for the Bay Area region.
- The Regional Water Board is modifying the Basin Plan to address climate change and wetland policy. The changes will occur through multiple Basin Plan amendments.
- The California Coastal Commission's November 2021 Sea Level Rise Planning Guidance recommends that agencies "understand and plan" for 2.7 feet of sea level rise (SLR) by 2050.

- In June 2024, the Regional Water Board adopted a Climate Change Basin Plan amendment addressing dredge and fill procedures near the region's shorelines, especially for climate adaptation projects.
- Shallow groundwater response to SLR is a concern in low-lying Bay Area communities. Information about current and future depth-to-groundwater maps is summarized in a January 2023 report now available from Pathways Climate Institute and SFEI.
- The Bay Conservation and Development Commission (BCDC) is developing regional SLR adaptation planning guidelines for the Bay Area as part of the Regional Shoreline Adaptation Plan. The guidelines must be adopted by Dec 31, 2024, to comply with SB 272, signed by the Governor in Oct. 2023. SB 272 requires cities and counties to develop regional sea level rise adaptation plans by 2034. A draft guidance document will be circulated for public review in September 2024.
- In 2024, the Ocean Protection Council (OPC) adopted updated SLR guidance. Compared to the 2018 version, projections for extreme SLR (i.e., H++ scenario) have been removed, and the range of projections has narrowed considerably, especially for 2050.
- The California Coastal Commission has released a public review draft of its latest SLR policy guidance update.
 Comments are due by September 23rd.

- Begin using the OPC's updated Sea Level Rise
 Guidance. Updates to the Coastal Commission's "Critical Infrastructure at Risk" SLR planning guidance are expected to follow.
- Continue to develop webinars on technical topics related to climate change, such as sea level rise projections and changes in precipitation. The BACWA Climate Change Community of Practice will provide a forum to discuss these topics.
- Engage with BCDC during the agency's development of Regional Shoreline Adaptation Plan guidance, which will likely impact most BACWA member agencies. BACWA is participating in an advisory group for the Regional Shoreline Adaptation Plan.
- Prepare for engagement with the Regional Water Board on expectations for SLR planning.
- Continue to work with Regional Water Board and other resource agencies to look for regulatory solutions to encourage wetlands projects for shoreline resiliency.

Regional Water Board Basin Plan Amendment on Climate Change and Aquatic Habitat https://www.waterboards.ca.gov/s anfranciscobay/water_issues/prog rams/climate_change/

OPC 2024 Sea Level Rise Guidance

https://opc.ca.gov/wpcontent/uploads/2024/05/Item-4-Exhibit-A-Final-Draft-Sea-Level-Rise-Guidance-Update-2024-508.pdf

California Coastal Commission SLR Policy Guidance Update https://www.coastal.ca.gov/climate/slrguidance.html

California Coastal
Commission's *Critical Infrastructure at Risk*https://documents.coastal.ca.gov/assets/slr/SLR%20Guidance_Critical%20Infrastructure_12.6.2021.pdf

BayCAN Funding Tracker https://www.baycanadapt.org/

Bay Adapt Joint Platform (includes Regional Shoreline Adaptation Planning info) https://www.bayadapt.org/

2023 Report on Shallow Groundwater Response https://www.sfei.org/projects/shall ow-groundwater-response-sealevel-rise

CLIMATE CHANGE MITIGATION

- CARB's Climate Change Scoping Plan Update lays out the approach for the State to meet its greenhouse gas (GHG) emissions reduction targets through 2030. The latest Scoping Plan was updated in 2022 targeting carbon neutrality by 2045, including policies addressing:
- Short-lived climate pollutants
- Carbon sequestration on Natural and Working Lands
- Largest emitters (transportation, electricity, and industrial sectors)
- SB 1383 (Short-Lived Climate Pollutant Reduction) calls for:
 - o 40% methane reduction by 2030
- 75% diversion of organic waste from landfills by January 1, 2025
- Policy / regulatory development encouraging production/use of biogas
- BAAQMD developed a Clean Air Plan requiring GHG emissions supporting CARB's 2050 target (80% below 1990 levels).
- BAAQMD proposed the development of Regulation 13 (climate pollutants) targeting methane and nitrous oxide reductions related to organics diversion and management. After a pause of several years, BAAQMD is revisiting Regulation 13 in 2024.
- CARB states POTWs are part of the solution for reducing fugitive methane and encourages diversion of organics to POTWs to use available digester capacity and produce biogas.

- CARB is pursuing rapid fleet conversion to zero-emission vehicles (ZEVs), including medium and heavy-duty vehicles, through the Advanced Clean Fleet rule.
- In March 2024, CARB re-opened the Advanced Clean Fleet regulations to incorporate requirements of AB 1594 by expanding ZEV purchase and daily usage exemptions for public agency utilities. The rulemaking process is expected to be complete by early 2025. CASA is working with CARB on recommended language.
- In addition to pushing for ZEVs, CARB is proposing changes to the Low Carbon Fuel Standard to emphasize hydrogen rather than biomethane as a transportation fuel. Proposed changes to the Low Carbon Fuel Standard were released in early 2024, and CARB intends to vote on a final version on November 8, 2024.
- Due to a 2022 CPUC mandate for the state's four largest gas utilities, PG&E now has an active biomethane procurement program.
- In 2023, EPA finalized updates to its Renewable Fuel Standard Set Rule allowing apportionment of renewable identification numbers (RINs) or "Credits for food-waste-based (D5) or sludgebased (D3) biogas.
- In fall 2024, as a first step in revisiting Regulation 13, BAAQMD staff are developing a white paper on anaerobic digesters and potentially associated emissions.

- Support BAAQMD's development of a white paper on anaerobic digestion by providing more information on digestion and associated energy generation infrastructure.
- Continue to track implementation of the Advanced Clean Fleet rule. This includes modifications to the rule being developed in 2024 that will exempt some traditional utility-specialized vehicles used by public agency utilities, per AB 1594.
- Continue to advocate for changes to the Low Carbon Fuel Standards to maintain a viable pathway for biomethane used as CNG in vehicles. In August and September 2024, CARB will accept public comment on the most recent version of proposed changes to the Low Carbon Fuel Standards.
- Work with PG&E and BAAQMD to explore options for POTWs to inject biogas into PG&E pipelines.

Climate Change Scoping Plan: https://ww2.arb.ca.gov/our-work/programs/ab-32-climate-change-scoping-plan

CARB Low Carbon Fuel Standard Rulemaking: https://ww2.arb.ca.gov/rulemaking/2024/lcfs2024

CARB Advanced Clean Fleet Rule:

https://ww2.arb.ca.gov/ourwork/programs/advanced-cleanfleets

CARB AB 1594 Information: https://ww2.arb.ca.gov/sites/defaul t/files/2024-03/240325acfpres ADA.pdf

SB 1383:

https://www.calrecycle.ca.gov/organics/slcp

BAAQMD Regulation 13: http://www.baaqmd.gov/rules-and-compliance/rules/regulation-13-climate-pollutants

EPA Renewable Fuel Standards:

https://www.epa.gov/renewablefuel-standard-program/finalrenewable-fuels-standards-rule-2023-2024-and-2025

PG&E Procurement:

http://www.pge.com/rngrfo, & https://casaweb.org/wp-content/uploads/2023/11/PGE-at-CASA-Webinar.pdf

TOXIC AIR CONTAMINANTS

- CARB's Climate Change Scoping Plan lays out the approach for the State to meet its greenhouse gas (GHG) emissions reduction targets through 2030. The 2022 Scoping Plan targets carbon neutrality by 2045 with policies for:
- Short-lived climate pollutants
- Carbon sequestration on Natural and Working Lands
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- Support BAAQMD's development of a white paper on anaerobic digestion by providing more information on digestion and associated energy generation infrastructure.
- Continue to track implementation of the Advanced Clean Fleet rule. This includes modifications to the rule being developed in 2024 that will exempt some traditional utility-specialized vehicles used by public agency utilities, per AB 1594. CARB plans to hold a hybrid workshop on the amendments on September 24th.
- Continue to advocate for changes to the Low Carbon Fuel Standards to maintain a viable pathway for biomethane used as CNG in vehicles. In August and September 2024, CARB will accept public comment on the most recent version of proposed changes to the Low Carbon Fuel Standards and have scheduled a public hearing to consider amendments for November 8, 2024.

Work with PG&E and BAAQMD to explore options for POTWs to inject biogas into PG&E pipelines.

Climate Change Scoping Plan: https://ww2.arb.ca.gov/ourwork/programs/ab-32-climatechange-scoping-plan

CARB Low Carbon Fuel Standard Rulemaking: https://ww2.arb.ca.gov/rulemaking/2024/lcfs2024

CARB Advanced Clean Fleet Rule:

https://ww2.arb.ca.gov/ourwork/programs/advanced-cleanfleets

CARB AB 1594 Information: https://ww2.arb.ca.gov/sites/defaul t/files/2024-03/240325acfpres ADA.pdf

SB 1383:

https://www.calrecycle.ca.gov/organics/slcp

BAAQMD Regulation 13:

http://www.baaqmd.gov/rules-and-compliance/rules/regulation-13-climate-pollutants

EPA Renewable Fuel Standards:

https://www.epa.gov/renewablefuel-standard-program/finalrenewable-fuels-standards-rule-2023-2024-and-2025

PG&E Procurement:

http://www.pge.com/rngrfo, & https://casaweb.org/wp-content/uploads/2023/11/PGE-at-CASA-Webinar.pdf

BEST AVAILABLE CONTROL TECHNOLOGY

- Best Available Control Technology (BACT) is a requirement for major new or modified sources of air pollution.
- BACT is defined locally as part of BAAQMD's Rule 2-2, "New Source Review." BACT is established based on the most stringent level of emissions control that is achieved in practice and that is technologically feasible & cost effective.
- CARB is working on proposed amendments to the off-road new diesel engine standards, called "Tier 5" rulemaking. The Tier 5 rulemaking aims to reduce oxides of nitrogen (NOx), particulate matter, and may also include firsttime carbon dioxide (CO₂) emissions standards.
- In December 2020, BAAQMD issued a BACT determination for Tier 4 emissions standards for large standby generators (≥ 1,000 bhp). The determination applied retroactively to applications deemed complete after January 1, 2020. The retroactive BACT designation resulted in cost increases and schedule delays for standby generator installations at some BACWA member agencies.
- Based on this experience, BACWA has been working with BAAQMD to provide better notice of future BACT determinations.
- BAAQMD plans to issue a BACT determination for Tier 4 emissions standards for standby generators > 50 bhp and < 1,000 bhp. Other regions of the state, such as the Sacramento area. have already adopted Tier 4 emissions standards for diesel engines > 50 bhp. As of June 2024. BAAQMD staff were not planning for the BACT determination to apply retroactively. BACWA has expressed a preference for the use of Tier-4 compliant engines in lieu of Tier 4 certified engines for backup generators in the wastewater sector, as recommended by the National Fire Protection Association (Standard 110). Public notice and workshops are planned for later in 2024.
- CARB has announced a public workshop on the proposed off-road diesel engine emissions standards (Tier 5 rulemaking). The virtual workshop will be held September 27th.

- Coordinate with BAAQMD to distribute information to members about BACT determination for standby generators > 50 bhp. Continue to advocate for the use of Tier 4 compliant engines in lieu of Tier 4 certified engines.
- Continue to coordinate with CASA to participate in review and public comment on CARB's Tier 5 rulemaking.

https://www.baaqmd.gov/en/permi ts/permitting-manuals/bact-tbactworkbook

CARB Tier 5 Rulemaking https://ww2.arb.ca.gov/our-

work/programs/tier5

BAAQMD BACT/TBACT

Workbook

National Fire Protection Association Standard 110 https://www.nfpa.org/110

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RECYCLED WATER

- Approximately 10 percent of the municipal wastewater of Bay Area POTWs is currently recycled.
 Expansion of recycled water projects is a goal of many BACWA members, but implementation is slowed by high costs and administrative requirements.
- In 2018, the State Water Board adopted uniform water recycling criteria for two types of Indirect Potable Reuse: surface water augmentation and groundwater augmentation.
- In December 2023, the State Water Board adopted uniform water recycling criteria for two types of Direct Potable Reuse: raw water augmentation and treated water augmentation.
- As of 2020, virtually all recycled water in the Bay Area was produced at centralized facilities using municipal wastewater, and was treated to meet standards for nonpotable reuse. There are not yet any Indirect or Direct Potable Reuse projects in the Bay Area, although several are in the planning stage.

- The State Water Board is currently developing standards for onsite treatment and reuse of non-potable water in multi-family, mixed use, and commercial buildings. The rulemaking process for onsite non-potable reuse is slated to begin in late summer 2024 with a projected Board adoption in 2025.
- In June 2023, BACWA completed a Regional Evaluation of Potential Nutrient Discharge Reduction by Water Recycling, as required by the 2nd Nutrient Watershed Permit.
- In December 2023, the Regional Water Board approved a Basin Plan Amendment that will allow greater flexibility for NPDES permitting of reverse osmosis concentrate discharges to San Francisco Bay. As of August 2024, this Basin Plan Amendment has received all necessary approvals and is now in effect.
- The Direct Potable Reuse regulations were finalized in August 2024 upon approval from the state's Office of Administrative Law. The regulations go into effect October 1, 2024.

- Review draft regulations for Onsite Non-Potable Reuse when they are released by State Water Board staff, which is expected in late summer 2024.
- Continue to provide members
 with technical resources related
 to interagency coordination, such
 as cost-sharing agreements and
 permitting. These topics are
 based on feedback from the
 September 2023 workshop on
 interagency collaboration in
 which wastewater and water
 agency representatives
 convened to discuss challenges
 and opportunities for expanding
 water recycling in the Bay Area.
- Continue to track the role of recycled water projects in diverting nutrient loads from San Francisco Bay. Significant nutrient load reductions and annual reporting on recycled water nutrient load diversions are required by the 2024 Nutrient Watershed Permit (see page 2).
- Track California legislation with potential impacts on recycled water funding, mandates, or regulations.

Water Boards Recycled Water Policy and Regulations www.waterboards.ca.gov/water-is-sues/programs/recycled_water/

Direct Potable Reuse
Regulations
www.waterboards.ca.gov/drinking
water/certlic/drinkingwater/dprregs.html

Onsite Nonpotable Reuse
Regulations
www.waterboards.ca.qov/drinking
water/certlic/drinkingwater/onsite
nonpotable_reuse_regulations.ht
ml

BACWA Special Studies of Recycled Water and Nature-Based Systems:

bacwa.org/document-category/2nd-watershed-permit-studies/

California's Water Supply Strategy (August 2022) Resources.ca.gov/-/media/CNRA-Website/Files/Initiatives/Water-Resilience/CA-Water-Supply-Strategy.pdf

Basin Plan Amendment affecting Water Recycling: https://www.waterboards.ca.gov/s anfranciscobay/board_info/agenda s/2023/December/5 final to.pdf

Previously covered issues with no updates can be found in previous **BACWA** issues summaries.

ACRONYMS

OEHHA OPC

Ocean Protection Council

ADC	Alternate Daily Cover	PCB	Polychlorinated Biphenyl
BAAQMD	Bay Area Air Quality Management District	PFAS	Per- and Polyfluoroalkyl Substances
BACT	Best Available Control Technology	PFHxS	Perfluorohexane Sulfonic Acid
BCDC	Bay Conservation and Development Commission	PFNA	Perfluorononanoic Acid
bhp	brake horsepower	PFOA	Perfluorooctanoic Acid
CalDPR	California Department of Pesticide Registration	PFOS	Perfluorooctane Sulfonic Acid
CARB	California Air Resources Board	POTW	Publicly-Owned Treatment Works
CASA	California Association of Sanitation Agencies	PS	Prioritization Score
CEC	Compound of Emerging Concern	QAC	Quaternary Ammonium Compound
CIWQS	California Integrated Water Quality System	RMP	Regional Monitoring Program
CWEA	California Water Environment Association	RPA	Reasonable Potential Analysis
EC25/IC25	25% Effect Concentration/25% Inhibition Concentration	SF Bay	San Francisco Bay
ELAP	Environmental Laboratory Accreditation Program	SFEI	San Francisco Estuary Institute
ELTAC	Environmental Laboratory Technical Advisory Committee	SLR	Sea Level Rise
EPA	United States Environmental Protection Agency	SSMP	Sewer System Management Plan
FIFRA	Federal Insecticide, Fungicide, and Rodenticide Act	TMDL	Total Maximum Daily Load
FY	Fiscal Year	TIN	Total Inorganic Nitrogen
GHG	Greenhouse Gas	TNI	The NELAC Institute
HFPA-DA	Hexafluoropropylene Oxide (HFPO) Dimer Acid, also known as GenX	TST	Test of Significant Toxicity
MCL	Minimum Contaminant Level (Drinking Water)	WQO	Water Quality Objective
MGD	Million Gallons per Day	ZEV	Zero-Emission Vehicle
NACWA	National Association of Clean Water Agencies		
NELAC	National Environmental Laboratory Accreditation Conference		
NMS	Nutrient Management Strategy		
OEHHA	Office of Environmental Health Hazard Assessment		
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